

OCT 20 2008

ORDINANCE NO. 2684

AN ORDINANCE TO AMEND THE CITY OF COLUMBIA, ILLINOIS MUNICIPAL CODE TO ADD THERETO A CHAPTER TO BE ENTITLED "IDENTITY THEFT PREVENTION PROGRAM" THE SAME TO BE CHAPTER 3.44 OF TITLE 3 "REVENUE AND FINANCE" OF SAID MUNICIPAL CODE


City Clerk

WHEREAS, the Fair and Accurate Credit Transactions Act of 2003, an amendment to the Fair Credit Reporting Act (the "Act"), required rules regarding identity theft protection to be promulgated by municipalities which provide utility services such as municipal water service and sewer service;

WHEREAS, the City of Columbia, Illinois (the "City") is covered by the Act because it provides trash collection, water and sanitary sewer service to City customers on account and accepts payment for said services in arrears;

WHEREAS, those rules become effective November 1, 2008, and requires Columbia, Illinois and other municipalities which provide municipal utility services on open account to implement an identity theft prevention program by that date, which will use red flags to detect, prevent and mitigate identity theft related to information used in covered accounts; and

WHEREAS, the City Council of the City of Columbia, Illinois has determined that the enactment of the identity theft protection program adopted by this ordinance is required by law and is in the welfare and best interest of the City and its citizens.

NOW, THEREFORE, BE IT ORDAINED by the City Council of the City of Columbia, Illinois, as follows:

Section 1. The recitals stated above in the preamble of this Ordinance are hereby incorporated into Section 1 of this Ordinance as findings of the City Council of the City of Columbia, Illinois.

Section 2. Title 3 (REVENUE AND FINANCE), of the City of Columbia, Illinois Municipal Code is hereby changed and amended to add thereto Chapter 3.44 to be entitled "Identity Theft Prevention Program", to read as follows:

"Chapter 3.44 Identity Theft Prevention Program"

Section 3.44.010 Short Title.

Section 3.44.020 Purpose.

Section 3.44.030. Scope.

Section 3.44.040. Sensitive Information Policy.

Section 3.44.050. Additional Identify Theft Prevention Program.

Section 3.44.060 Responding to Red Flags.
Section 3.44.070 Periodic Updates to Plan.
Section 3.44.080 Program Administration.

Section 3.44.010 Short Title.

This chapter shall be known as the Identity Theft Prevention Program.

Section 3.44.020 Purpose.

The city adopts this sensitive information policy to help protect employees, customers, contractors and the city from damages related to the loss or misuse of sensitive information.

This program will:

1. Define sensitive information;
2. Describe the physical security of data when it is printed on paper;
3. Describe the electronic security of data when stored and distributed; and
4. Place the city in compliance with state and federal law regarding identity theft protection.

This program enables the city to protect existing customers, reducing risk from identity fraud, and minimize potential damage to the city from fraudulent new accounts. The program will help the city:

1. Identify risks that signify potentially fraudulent activity within new or existing covered accounts;
2. Detect risks when they occur in covered accounts;
3. Respond to risks to determine if fraudulent activity has occurred and act if fraud has been attempted or committed; and
4. Update the program periodically, including reviewing the accounts that are covered and the identified risks that are part of the program.

Section 3.44.030. Scope.

This policy and protection program applies to employees, contractors, consultants, temporary workers, and other workers employed by the city, including all personnel affiliated with third parties.

Section 3.44.040. Sensitive Information Policy.

(1) Definition of Sensitive Information

Sensitive information includes the following items whether stored in electronic or printed format:

A. Credit card information, including any of the following:

1. Credit card number (in part or whole)
2. Credit card expiration date
3. Cardholder name
4. Cardholder address

B. Tax identification numbers, including:

1. Social Security number
2. Business identification number
3. Employer identification numbers

C. Payroll information, including, among other information:

1. Paychecks
2. Pay stubs

D. Medical information for any employee or customer, including but not limited to:

1. Doctor names and claims
2. Insurance claims
3. Prescriptions

4. Any related personal medical information

E. Other personal information belonging to any customer, employee or contractor, examples of which include:

1. Date of birth

2. Address

3. Phone numbers

4. Maiden name

5. Names

6. Customer number

F. Municipal personnel are encouraged to use common sense judgment in securing confidential information to the proper extent. Furthermore, this section should be read in conjunction with the Illinois Freedom of Information Act and the city's open records policy. If an employee is uncertain of the sensitivity of a particular piece of information, he or she should contact their supervisor. In the event that the city cannot resolve a conflict between this policy and the Illinois Freedom of Information Act, the city will contact the city attorney for advice regarding the resolution of the conflict.

(2) Hard Copy Distribution

Each employee and contractor performing work for the city will comply with the following policies:

1. File cabinets, desk drawers, overhead cabinets, and any other storage space containing documents with sensitive information will be locked when not in use.

2. Storage rooms containing documents with sensitive information and record retention areas will be locked at the end of each workday or when unsupervised.

3. Desks, workstations, work areas, printers and fax machines, and common shared work areas will be cleared of all documents containing sensitive information when not in use.

4. Whiteboards, dry-erase boards, writing tablets, etc. in common shared work areas will be erased, removed, or

shredded when not in use.

5. When documents containing sensitive information are discarded they will be immediately shredded using a city approved shredding device. Locked shred bins shall be labeled "*confidential paper shredding and recycling.*" Municipal records, however, may only be destroyed in accordance with the city's records retention policy.

(3) Electronic Distribution.

Each employee and contractor performing work for the city will comply with the following policies:

1. Internally, sensitive information may be transmitted using approved municipal e-mail. All sensitive information must be encrypted when stored in an electronic format.
2. Any sensitive information sent externally must be encrypted and password protected and sent only to approved recipients. Additionally, a statement such as this should be included in the e-mail:

"This message may contain confidential and/or proprietary information and is intended for the person/entity to which it was originally addressed. Any use by others is strictly prohibited."

Section 3.44.050. Additional Identify Theft Prevention Program.

A. Covered accounts.

A covered account includes any account that involves or is designed to permit multiple payments or transactions. Every new and existing customer account that meets the following criteria is covered by this program:

1. Business, personal and household accounts for which there is a reasonably foreseeable risk of identity theft; or
2. Business, personal and household accounts for which there is a reasonably foreseeable risk to the safety or soundness of the city from identity theft, including financial, operational, compliance, reputation, or litigation risks.

B. Red flags.

The following red flags are potential indicators of fraud. Any time a red flag, or a situation closely resembling a red flag, is apparent, it should be investigated for verification.

1. Alerts, notifications or warnings from a consumer reporting agency;
2. A fraud or active duty alert included with a consumer report;
3. A notice of credit freeze from a consumer reporting agency in response to a request for a consumer report; or
4. A notice of address discrepancy from a consumer reporting agency as defined in § 334.82(b) of the Fairness and Accuracy in Credit Transactions Act.

Red flags also include consumer reports that indicate a pattern of activity inconsistent with the history and usual pattern of activity of an applicant or customer, such as:

- A recent and significant increase in the volume of inquiries;
- An unusual number of recently established credit relationships;
- A material change in the use of credit, especially with respect to recently established credit relationships; or
- An account that was closed for cause or identified for abuse of account privileges by a financial institution or creditor.

C. Suspicious documents.

Suspicious documents shall include the following documents:

1. Documents provided for identification that appears to have been altered or forged.
2. The photograph or physical description on the identification is not consistent with the appearance of the applicant or customer presenting the identification.
3. Other information on the identification is not consistent with information provided by the person opening a new covered

account or customer presenting the identification.

4. Other information on the identification is not consistent with readily accessible information that is on file with the city, such as a signature card or a recent check.
 5. An application appears to have been altered or forged, or gives the appearance of having been destroyed and reassembled.
- D. Suspicious personal identifying information.

Suspicious personal identification information shall include the following:

1. Personal identifying information when that provided is inconsistent when compared against external information sources used by the city. For example:

- The address does not match any address in the consumer report;
- The Social Security number (SSN) has not been issued or is listed on the Social Security Administration's Death Master File; or
- Personal identifying information provided by the customer is not consistent with other personal identifying information provided by the customer. For example, there is a lack of correlation between the SSN range and date of birth.

2. Personal identifying information when that provided is associated with known fraudulent activity as indicated by internal or third-party sources used by the city. For example, the address on an application is the same as the address provided on a fraudulent application

3. Personal identifying information when that provided is of a type commonly associated with fraudulent activity as indicated by internal or third-party sources used by the city. For example:

- The address on an application is fictitious, a mail drop, or a prison; or
- The phone number is invalid or is associated with a pager or answering service.

4. The SSN provided is the same as that submitted by other persons opening an account or other customers.

5. The address or telephone number provided is the same as or similar to the address or telephone number submitted by an unusually large number of other customers or other persons opening accounts.

6. The customer or the person opening the covered account fails to provide all required personal identifying information on an application or in response to notification that the application is incomplete.

7. Personal identifying information when that provided is not consistent with personal identifying information that is on file with the city.

8. When using security questions (mother's maiden name, pet's name, etc.), the person opening the covered account or the customer cannot provide authenticating information beyond that which generally would be available from a wallet or consumer report.

E. Unusual use of, or suspicious activity related to, the covered account.

Unusual use of or suspicious activity relating to, a covered account shall include the following:

1. Shortly following the notice of a change of address for a covered account, the city receives a request for new, additional, or replacement goods or services, or for the addition of authorized users on the account.

2. A new revolving credit account is used in a manner commonly associated with known patterns of fraud patterns. For example, the customer fails to make the first payment or makes an initial payment but no subsequent payments

3. A covered account is used in a manner that is not consistent with established patterns of activity on the account. There is, for example:

- Nonpayment when there is no history of late or missed payments;
- A material change in purchasing or usage patterns

4. A covered account that has been inactive for a reasonably lengthy period of time is used (taking into consideration the type of account, the expected pattern of usage and other relevant factors).

5. Mail sent to the customer is returned repeatedly as undeliverable although transactions continue to be conducted in

connection with the customer's covered account.

6. The city is notified that the customer is not receiving paper account statements.

7. The city is notified of unauthorized charges or transactions in connection with a customer's covered account.

8. The city receives notice from customers, victims of identity theft, law enforcement authorities, or other persons regarding possible identity theft in connection with covered accounts held by the city.

9. The city is notified by a customer, a victim of identity theft, a law enforcement authority, or any other person that it has opened a fraudulent account for a person engaged in identity theft.

Section 3.44.060 Responding to Red Flags.

Once potentially fraudulent activity is detected, an employee must act quickly as a rapid appropriate response can protect customers and the city from damages and loss.

1. Once potentially fraudulent activity is detected, the employee shall gather all related documentation and write a description of the situation. The employee shall present this information to the designated authority for determination.

2. The designated authority will complete additional authentication to determine whether the attempted transaction was fraudulent or authentic.

If a transaction is determined to be fraudulent, appropriate actions must be taken immediately. Actions may include:

1. Canceling the transaction;
2. Notifying and cooperating with appropriate law enforcement authorities;
3. Determining the extent of liability of the city; and
4. Notifying the actual customer that fraud has been attempted.

Section 3.44.070 Periodic Updates to Plan.

The following shall be done and performed with regard to updating the plan:

1. At periodic intervals established in the program, or as required by the city council, the program will be re-evaluated to determine whether all aspects of the program are up to date and applicable in the current business environment.
2. Periodic reviews will include an assessment of which accounts are covered by the program.
3. As part of the review, red flags may be revised, replaced or eliminated. Defining new red flags may also be appropriate.
4. Actions to take in the event that fraudulent activity is discovered may also require revision to reduce damage to the city and its customers.

Section 3.44.080 Program Administration.

- (A) Involvement of management.
 1. The Identity Theft Prevention Program shall not be operated as an extension to existing fraud prevention programs, and its importance warrants the highest level of attention.
 2. The Identity Theft Prevention Program is the responsibility of the city council. Approval of the initial plan must be appropriately documented and maintained.
 3. Operational responsibility of the program is delegated to the City Accounting Manager.
- (B) Staff training.
 1. Staff training shall be conducted for all employees, officials and contractors for whom it is reasonably foreseeable that they may come into contact with accounts or personally identifiable information that may constitute a risk to the city or its customers.
 2. The City Accounting Manager is responsible for ensuring identity theft training for all requisite employees and contractors.

3. Employees must receive annual training in all elements of this policy.
 4. To ensure maximum effectiveness, employees may continue to receive additional training as changes to the program are made.
- (C) Oversight of service provider arrangements
1. It is the responsibility of the city to ensure that the activities of all service providers are conducted in accordance with reasonable policies and procedures designed to detect, prevent, and mitigate the risk of identity theft.
 2. A service provider that maintains its own identity theft prevention program, consistent with the guidance of the red flag rules and validated by appropriate due diligence, may be considered to be meeting these requirements.
 3. Any specific requirements should be specifically addressed in the appropriate contract arrangements. “

Section 4. This Ordinance shall be in full force and effect from and after its passage by the City Council and approval by the Mayor, as provided by law.

Alderman Stumpf moved the adoption of the above and foregoing Ordinance, the motion was seconded by Alderman Niemietz, and the roll call vote was as follows:

YEAS: Aldermen Ebersohl, Niemietz, Agne, Row, Unnerstall, Hejna, Stumpf and Oberkfell and Mayor Hutchinson.

NAYS: None.

ABSENT: None.

ABSTENTIONS: None.

PASSED by the City Council and APPROVED by the Mayor this 20th day of October, 2008.



KEVIN B. HUTCHINSON, Mayor

ATTEST:



WESLEY J. HOEFFKEN, City Clerk

(SEAL)